Annex 1: example of provisions recorded in UK public accounts

a) Provisions for medical negligence

Department of Health

Resource Accounts 2004-05

SCHEDULE 3

Balance Sheet as at 31 March 2005		31 March 2005		31 March 2004	
as at 31 March 2005	Note	£′000	£'000	£′000	£'000
Fixed assets: Intangible assets Tangible assets Investments	10 11 12	325,278 6,931,732 19,599,765		54,251 5,370,833 18,561,601	
Debtors falling due after more than one year	15		26,856,775 39,462		23,986,685 64,492
Current assets: Stocks Debtors Cash at bank and in hand Creditors (amounts falling due within one year)	14 15 16	167,585 1,523,727 640,192 2,331,504 (5,954,169)		164,846 1,415,380 415,772 1,995,998 (4,555,695)	
Net current assets			(3,622,665)		(2,559,697)
Total assets less current liabilities			23,273,572		21,491,480
Creditors (amounts falling due after more than one year Provisions for liabilities and charges	r) 17 18	(89,952) (8,850,125)		(70,689) (9,823,422)	
			(8,940,077)		(9,894,111)
Net Assets			14,333,495		11,597,369

18. Provision for liabilities and charges

	Clinical Negligence £'000	Early Retirement Costs £'000	Injury Benefits £'000	EEA Medical Costs £'000	Other £'000	Total £′000
Balance at 1 April 2004	7,777,572	497,464	511,141	413,165	624,080	9,823,422
Arising during the year	1,413,112	32,881	57,639	195,249	245,849	1,944,730
Utilised during the year	(509,382)	(59,184)	(38,864)	(222,653)	(194,851)	(1,024,934)
Reversed unused during the year	(1,800,811)	(22,640)	(5,244)	_	(124,726)	(1,953,421)
Unwinding of discount	8,111	13,107	17,895	14,461	6,754	60,328
Balance as at 31 March 2005	6,888,602	461,628	542,567	400,222	557,106	8,850,125

Annex 2: example of provisions recorded in UK public accounts

The balance sheet shows the book value of the loans and the provisions for bad debts

Department for Education and Skills

Resource Accounts 2004-05

SCHEDULE 3

Balance Sheet

as at 31 March 2005 (£000s)

Note	31 March 2005		31 March 2004	
12	84.871		80.493	
13	1,955		1,417	
14	13,001,406		10,905,122	
		13,088,232		10,987,032
16	_		1,204	
17	308,520		215,391	
14	642,703		560,499	
18	4		74,398	
	951,227		851,492	
19	(584,845)		(439,663)	
18	(38,442)			
	(623,287)		(439,663)	
		327,940		411,829
		13,416,172		11,398,861
20		(3,712,624)		(3,510,429)
		9,703,548		7,888,432
21		9 698 076		7,888,246
22				186
				7,888,432
	12 13 14 16 17 14 18 19 18	Note 12 84,871 13 1,955 14 13,001,406 16 - 17 308,520 14 642,703 18 4 951,227 19 (584,845) 18 (38,442) (623,287) 20	Note 12 84,871 13 1,955 14 13,001,406 13,088,232 16 - 17 308,520 14 642,703 18 4 951,227 19 (584,845) 18 (38,442) (623,287) 20 327,940 13,416,172 21 9,698,076	Note 12 84,871 80,493 1,417 14 13,001,406 10,905,122 13,088,232 16 - 1,204 17 308,520 215,391 14 642,703 560,499 18 4 74,398 951,227 851,492 19 (584,845) (439,663) 18 (38,442) - (439,663) 18 (38,442) (623,287) 20 13,416,172 20 (3,712,624) 9,703,548 21 9,698,076 22 9,698,076 5,472

Annex 2: example of provisions recorded in UK public accounts

Note on the provision for loans

Department for Education and Skills

Resource Accounts 2004-05

Notes to the departmental resource accounts (continued)

20. Provisions for liabilities and charges

	Early departure costs	Student loans write off	Student loans interest subsidy	Student loans debt sale subsidy	Residual TEC property provision	Partner- ships for Schools (PfS)	CfBT pension provision	Total
	£000	£000	£000	£000	£000	£000	£000	£000
Balance at 1 April 2004 Provided in year	28,802 18,474	1,230,839 335,909	1,541,986 618,648	705,020	3,782 118	7,500	15,000	3,510,429 995,649
Provision not required written back	(595)		(203,952)	(214,979)	(1,258)	_	-	(420,784)
Provision utilised in the year	(9,444)	(2,566)	(416,140)	(48,091)	(578)	-	-	(476,819)
Unwinding of discount	662		78,679	24,676	132			104,149
Balance at 31 March 2005	37,899	1,564,182	1,619,221	466,626	2,196	7,500	15,000	3,712,624

Student loans

The student loans write off provision was created to meet the future cost of loans which could not be recovered due to the death of the student, their income not reaching the income threshold, or not being able to trace the student. Each year the Department estimates the future cost of bad debts based on a percentage of new loans issued during the financial year. This is offset by the actual debts written off by the Student Loan Company.

Student loans are effectively interest free as students are only charged interest equivalent to the rate of inflation. The Department meets the costs resulting from difference between the interest paid by students and the cost of capital on loans, which is known as the interest subsidy. The interest subsidy provision meets the cost of the interest over the life of the loan and is offset by the annual interest subsidy charge. The Department increases the provision based on a percentage of loans issued in year. The percentage is calculated using a modelling tool which takes into account borrower behaviour, earnings on graduation and other assumptions.

This year the student loans interest subsidy provision has been calculated on average (previously opening) loans balances. The impact of this change has been to reduce the provision in the accounts by £171m.

The student loan debt sale provision is the additional cost to the Department of government subsidies contractually due to the purchaser of the debts beyond the cost that the government would have incurred had the debts remained in the public sector.

Notes to the Accounts (continued)

27. Contingent Liabilities

In accordance with Government policy, none of the buildings included in Fixed Assets in the balance sheet is insured. Other contingent liabilities are set out below.

The value shown is the best estimate of the expected cost of settling the liability, in the unlikely event that the contingent liability becomes an actual liability. The exceptions to this are two cases for which the maximum exposure indicated.

		2003-04	2002-03 (restated)
	·	£m	£m
27.1	This arises from litigation following the Secretary of State's decision to apply to the Courts to have Railtrack placed into administration. The applicants claim this action had the effect of depriving them of their rightful interest in the shares of Railtrack. The Department has received legal advice that this claim is most unlikely to succeed.	0	0
27.2	The Secretary of State has issued guarantees to the Trustees of the Railways Pension Scheme in respect of any deficit arising in the pensioners sections of the Railways Pension Scheme. A call on the guarantees, which is unlikely, is dependent upon the level of investment return.	345.0	0
27.3	Channel Tunnel Rail Link – Government guarantee in respect of bonds issued by London and Continental Railways Ltd. (Note 24).	3,750.0	3,750.0
27.4	Guarantee in respect of lease obligations of Eurostar (UK) Ltd at Ashford International Passenger Station.	61.0	133.0
27.5	Channel Tunnel Rail Link – Guarantee issued in respect of track access payments. (Note 24)	250.0	250.0
27.6	Other contingent liabilities	2.0	0

Department of Trade and Industry CONSOLIDATED RESOURCE ACCOUNTS 2004 – 05

23. Provisions for Liabilities and Charges - Other

23.	SFLG	UKAEA	Early	Other	Total
-	£000	Other £000	Retirement £000	£000	£000
At 1 April 2004	128,905	56,488	19,605	37,517	242,515
Financing charges Change in price levels Amortisation of one year's discount Increase / (decrease) in provisions Expenditure during year At 31 March 2005	3,223 4,512 101,573 (58,431) 179,782	1,412 1,977 (13,258) (7,200) 39,419	484 677 27,075 (7,675) 40,166	3,079 (7,902) 32,694	5,119 7,166 118,469 (81,208) 292,061

23.1 Small Firms Loan Guarantee (SFLG)

The SFLG is the Department's main instrument for supporting debt finance for business. By providing a Government backed guarantee, the scheme exists to enable lenders to assist small business with viable business proposals gain access to finance where they lack security, or credit history.

The provision is based on the expected value of defaults of all outstanding loans and has been discounted at the Treasury rate of 3.5%. The undiscounted liability is £190 million (2003-04: £136 million), which is expected to be utilised over the next eight years.

23.2 UKAEA Other Provisions

The figures as at 1 April 2004 reflect provisions relating to Restructuring and Environmental Remediation (HERP). Restructuring costs cover the continuing annual payments for staff who took early retirement primarily before the privatisation of AEAT in 1996 and will continue until they reach retirement age.

Environmental Remediation costs cover the treatment of chemical contamination of the groundwater at the UKAEA's Harwell site. This provision, valued at £13.2 million as at 1 April 2004, was transferred to the QUKAEA decommissioning provision during the year. This transfer is recorded in the increase/(decrease) in provisions figure.

23.3 Early Retirement

The Early Retirement Provision has increased from £19.6m to £40.1m in the year as a result of providing for the future costs of staff departing under a voluntary early retirement or severance scheme that was run in the year (more detail is on page 23 of the Foreword to these Accounts). As a result of the scheme, a total of 442 staff took or will be taking voluntary early severance or retirement between January and December 2005.

The provision is required in order to meet pension enhancement and severance costs for staff departing under this scheme, with the liabilities extending for up to 6.67 years.

23.4 Other

This relates to a range of liabilities arising from the Department's normal business. It includes agency provisions arising through consolidation and provisions for various other Departmental programmes and administration costs.

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